

# Republic of the Philippines Supreme Court Manila

# **SECOND DIVISION**

PEOPLE OF THE G.R. No. 231130 PHILIPPINES, Plaintiff-Appellee, Present: CARPIO, J., Chairperson, - versus -PERALTA, **GERALD TAMAYO CORDOVA** PERLAS-BERNABE, and MARCIAL DAYON CAGUIOA, and EGUISO, REYES, JR., JJ. Accused-Appellants. Promulgated 09 ·X

# DECISION

# PERLAS-BERNABE, J.:

This is an ordinary appeal<sup>1</sup> filed by accused-appellants Gerald Tamayo Cordova (Cordova) and Marcial Dayon Eguiso (Eguiso; collectively, accused-appellants) assailing the Decision<sup>2</sup> dated November 8, 2016 of the Court of Appeals (CA) in CA-G.R. CEB-CR. HC. No. 02093, which affirmed the Decision<sup>3</sup> dated May 18, 2015 of the Regional Trial Court of Bacolod City, Branch 47 (RTC) in Crim. Case Nos. 05-27806, 05-27807, and 05-27808, finding: (*a*) accused-appellants guilty beyond reasonable doubt of violating Section 11, Article II of Republic Act No. (RA) 9165,<sup>4</sup> otherwise known as the "Comprehensive Dangerous Drugs Act of 2002"; and (*b*) Cordova guilty beyond reasonable doubt of violating Section 5 of the same Act.

 <sup>2</sup> Id. at 4-19. Penned by Associate Justice Germano Francisco D. Legaspi with Executive Justice Gabriel T. Ingles and Associate Justice Marilyn B. Lagura-Yap concurring.

<sup>3</sup> CA rollo, pp. 69-82. Penned by Judge Therese Blanche A. Bolunia.

<sup>&</sup>lt;sup>1</sup> See Notice of Appeal dated November 23, 2016; *rollo*, pp. 20-21.

<sup>&</sup>lt;sup>4</sup> Entitled "AN ACT INSTITUTING THE COMPREHENSIVE DANGEROUS DRUGS ACT OF 2002, REPEALING REPUBLIC ACT NO. 6425, OTHERWISE KNOWN AS THE DANGEROUS DRUGS ACT OF 1972, AS AMENDED, PROVIDING FUNDS THEREFOR, AND FOR OTHER PURPOSES," approved on June 7, 2002.

## **The Facts**

An Information<sup>5</sup> was filed before the RTC accusing Cordova of Illegal Sale of Dangerous Drugs, and two (2) Informations<sup>6</sup> charging Cordova and Eguiso of Illegal Possession of Dangerous Drugs, the accusatory portions of which state:

#### Crim. Case No. 05-27806

That on or about the 8<sup>th</sup> day of April 2005, in the City of Bacolod, Philippines, and within the jurisdiction of this Honorable Court, the herein accused [(Cordova)], not being authorized by law to sell, trade, dispense, deliver, give away to another, distribute, dispatch in transit or transport any dangerous drug, did then and there willfully, unlawfully and feloniously sell, deliver, give away to a poseur-buyer one (1) small heat-sealed transparent plastic packet containing methylamphetamine hydrochloride or shabu weighing 0.02 gram, in exchange for a price of ₱200.00 in marked money consisting of two (2) one hundred peso bills with Serial Nos. DK121965 and VP 387750, in violation of the aforementioned law.

Act contrary to law.<sup>7</sup>

#### Crim. Case No. 05-27807

That on or about the 8<sup>th</sup> day of April 2005, in the City of Bacolod, Philippines, and within the jurisdiction of this Honorable Court, the herein accused [(Cordova)], not being authorized by law to possess any dangerous drug, did then and there willfully, unlawfully and feloniously have in his possession and under his custody and control five (5) elongated heat-sealed transparent plastic packets each containing methylamphetamine hydrochloride or shabu with a total weight of 0.15 gram, in violation of the aforementioned law.

Act contrary to law.8

#### Crim. Case No. 05-27808

That on or about the 8<sup>th</sup> day of April 2005, in the City of Bacolod, Philippines, and within the jurisdiction of this Honorable Court, the herein accused [(Eguiso)], not being authorized by law to possess any dangerous drug, did, then and there willfully, unlawfully and feloniously have in his possession and under his custody and control one (1) elongated heat-sealed transparent plastic packet containing methylamphetamine hydrochloride or shabu weighing 0.04 gram, in violation of the aforementioned law.

Act contrary to law.9

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<sup>&</sup>lt;sup>5</sup> Records (Criminal Case No. 05-27806), pp. 1-2.

<sup>&</sup>lt;sup>6</sup> Records (Criminal Case No. 05-27807), pp. 1-2 and records (Criminal Case No. 05-27808), pp. 1-2.

Records (Criminal Case No. 05-27806), p. 1.
Records (Criminal Case No. 05 27207), n. 1.

<sup>&</sup>lt;sup>8</sup> Records (Criminal Case No. 05-27807), p. 1.

<sup>&</sup>lt;sup>9</sup> Records (Criminal Case No. 05-27808), p. 1.

The prosecution alleged that in the afternoon of April 7, 2005, members of the City Anti-Illegal Drug-Special Operation Task Group (CAID-SOTG) of the Bacolod City Police Office received information that a certain Bobot Cordova was engaged in selling of illegal drugs and hosting pot sessions at the place rented by his sister in Purok Sigay, Barangay 2, Bacolod City. After surveillance, members of the CAID-SOTG decided to conduct a buy-bust operation at around 1:30 in the afternoon of April 8, 2005 with PO3<sup>10</sup> Charlie E. Sebastian (PO3 Sebastian) and the asset acting as poseur-buyers.<sup>11</sup>

On even date, PO3 Sebastian and the asset went to Cordova's place and were met at the door by Cordova, with Eguiso beside him holding an elongated plastic sachet containing a white crystalline substance. Cordova asked what they wanted and the asset introduced PO3 Sebastian as a buyer of *shabu*. Cordova asked how much they will buy and PO3 Sebastian answered that they want P200.00 worth of *shabu*. PO3 Sebastian then gave the marked money to Cordova, who then went to the kitchen and got something from the sole of his slippers. Cordova went back to PO3 Sebastian and handed him a plastic sachet containing suspected *shabu*.<sup>12</sup>

Thereafter, PO3 Sebastian made a missed call to his colleagues, who then rushed to the scene, and announced that they are police officers. Subsequently, PO3 Sebastian frisked Cordova, which yielded five (5) more elongated plastic sachets of suspected *shabu*, empty plastic sachets, and the marked money. The team further searched the kitchen and confiscated drug repacking paraphernalia. PO3 Sebastian also collected one (1) plastic sachet containing white crystalline substance after he conducted a body search on Eguiso.<sup>13</sup>

Accused-appellants were arrested and PO3 Sebastian marked his initials on the confiscated sachets and prepared an inventory of the seized items in their presence.<sup>14</sup> After the arrest, barangay officials were informed of the buy bust operation and went to the scene. Cordova and Eguiso were later brought to the barangay hall where PO3 Sebastian took photographs of the seized items and accused-appellants.<sup>15</sup> PO3 Sebastian took custody of the items and kept it in his locker at their office on April 8, 2005 since allegedly there was no evidence custodian in their police station, which hence, prompted him to deliver the same on April 11, 2005 where it was received at 11:10 a.m. by a non-uniformed personnel of the crime laboratory.<sup>16</sup> Police Senior

<sup>&</sup>lt;sup>10</sup> "SPO1" in some parts of the records.

<sup>&</sup>lt;sup>11</sup> See *rollc*, p. 6; and CA *rollo*, pp. 71-72.

<sup>&</sup>lt;sup>12</sup> See rollo, p. 6-7; and CA rollo, pp. 72.

<sup>&</sup>lt;sup>13</sup> See *rollo*, p. 7; and CA *rollo*, pp. 72-73.

<sup>&</sup>lt;sup>14</sup> See TSN, March 21, 2011, p. 12.

<sup>&</sup>lt;sup>15</sup> Based on the records, the photographs marked as Exhibits "L" and "M" show that the barangay officials were with Cordova and the items seized from the latter were taken at the barangay hall during the signing of the certification by the barangay officials, while the photographs marked as Exhibits "N" and "O" show that the solo picture of accused-appellants were taken later at the police station. See *rollo*, p. 8; and records (Crim. Case No 05-27806), p. 237.

<sup>&</sup>lt;sup>16</sup> See TSN, October 9, 2008, p. 4.

Inspector Alexis Guinanao (PSI Guinanao) later confirmed that the plastic sachets submitted by PO3 Sebastian all yielded positive for *methamphetamine hydrochloride*,<sup>17</sup> a dangerous drug.<sup>18</sup>

In their defense, Cordova claimed that he was with his girlfriend and Eguiso in the house rented by his sister when suddenly armed persons entered the house without identifying themselves. Accused-appellants claimed not knowing the armed men except PO3 Rolando Malate. Accused-appellants were threatened that if any illegal item was found, a case for violation of Section 5, Article II of RA 9165 will be filed against them, and if they surrender the drug items, only a case for Section 11 of the same Act will be filed. When a body search on Cordova yielded nothing, accused-appellants were brought to the police station and detained. Between 4:00 to 5:00 p.m., the police took Cordova to the barangay hall where he was made to sign a document and his photograph taken. Cordova claimed that there were no representatives from the media and the DOJ when the inventory was conducted and that Eguiso was not present when the alleged inventory took place.<sup>19</sup>

## The RTC Ruling

In a Decision<sup>20</sup> dated May 18, 2015, the RTC found Cordova liable for the crime of Illegal Sale of Dangerous Drugs, and accordingly, sentenced him to suffer the penalty of life imprisonment, as well as ordered him to pay a fine of P500,000.00. It also found Cordova and Eguiso guilty beyond reasonable doubt of Illegal Possession of Dangerous Drugs, and accordingly, sentenced them each to suffer the indeterminate penalty of twelve (12) years and one (1) day, as minimum, to fifteen (15) years, as maximum, as well as to each pay P300,000.00 as fine.<sup>21</sup>

The RTC ruled that the prosecution was able to establish all the elements of Illegal Sale of Dangerous Drugs as one (1) sachet of *shabu* was sold during the buy-bust operation. PO3 Sebastian positively identified and narrated in detail how Cordova handed the sachet of *shabu* to him, which was presented and duly identified in court. Moreover, the elements of Illegal Possession of Dangerous Drugs were also established as five (5) heat-sealed plastic sachets containing white crystalline substance were recovered from the person of Cordova, while one (1) elongated plastic sachet was recovered from the person of Eguiso.<sup>22</sup> On the other hand, the RTC did not give merit to Cordova and Eguiso's defense of denial and frame-up for

<sup>&</sup>lt;sup>17</sup> See Chemistry Report Nos. D-141-2005 and D-142-2005; records (Crim. Case No. 05-27806), pp. 9 and 11, respectively.

<sup>&</sup>lt;sup>18</sup> See *rollo*, p. 8; and CA *rollo*, p. 75.

<sup>&</sup>lt;sup>19</sup> See *rollo*, pp. 9-10; and CA *rollo*, pp. 76-78.

<sup>&</sup>lt;sup>20</sup> CA *rollo*, pp. 69-82.

<sup>&</sup>lt;sup>21</sup> Id. at 81-82.

<sup>&</sup>lt;sup>22</sup> See id. 79-80.

being unsubstantiated. It also found sufficient the explanation with respect to the examination of the drugs after the 24 hour mandatory period.<sup>23</sup>

Aggrieved, accused-appellants appealed<sup>24</sup> to the CA. Pending appeal, Eguiso applied for and was granted bail.<sup>25</sup>

## The CA Ruling

In a Decision<sup>26</sup> dated November 8, 2016, the CA affirmed the RTC's ruling.<sup>27</sup> It held that the prosecution, through the testimony of PO3 Sebastian, was able to prove that Cordova committed the crime of Illegal Sale of Dangerous Drugs. It also ruled that Cordova and Eguiso's unlawful possession of the sachets of *shabu* has been duly established.<sup>28</sup> Anent the custody of the seized items, the CA held that the absence of the representatives from the media and the DOJ are not fatal because the integrity and evidentiary value of the seized drugs were properly preserved, in accord with the requirements of Section 21 of RA 9165. On this score, the CA noted that there was an unbroken chain of custody despite the request for examination being made on April 8, 2005 and the drugs being forwarded on April 11, 2005 – three days after.<sup>29</sup>

Hence, this appeal.

## The Issue Before the Court

The issue for the Court's resolution is whether or not the CA correctly upheld accused-appellants' conviction for the crimes charged.

## The Court's Ruling

## The appeal is meritorious.

At the outset, it must be stressed that an appeal in criminal cases opens the entire case for review and, thus, it is the duty of the reviewing tribunal to correct, cite, and appreciate errors in the appealed judgment whether they are assigned or unassigned.<sup>30</sup> "The appeal confers the appellate court full jurisdiction over the case and renders such court competent to examine

<sup>&</sup>lt;sup>23</sup> See id. at 80-81.

<sup>&</sup>lt;sup>24</sup> See Notice of Appeal dated June 15, 2015; records (Crim. Case No. 05-27806), pp. 283-284.

<sup>&</sup>lt;sup>25</sup> See Order dated June 19, 2015; id. at 335.

<sup>&</sup>lt;sup>26</sup> *Rollo*, pp. 4-19.

<sup>&</sup>lt;sup>27</sup> ld. at 18.

<sup>&</sup>lt;sup>28</sup> See id. at 11-12.

<sup>&</sup>lt;sup>29</sup> See id. at 16-18.

<sup>&</sup>lt;sup>30</sup> See *People v. Dahil*, 750 Phil. 212, 225 (2015).

records, revise the judgment appealed from, increase the penalty, and cite the proper provision of the penal law."<sup>31</sup>

Here, Cordova was charged with the crimes of Illegal Sale and Illegal Possession of Dangerous Drugs, while Eguiso was charged with the crime of Illegal Possession of Dangerous Drugs. Notably, in order to properly secure the conviction of an accused charged with Illegal Sale of Dangerous Drugs, the prosecution must prove: (*a*) the identity of the buyer and the seller, the object, and the consideration; and (*b*) the delivery of the thing sold and the payment.<sup>32</sup> Meanwhile, in instances wherein an accused is charged with Illegal Possession of Dangerous Drugs, the prosecution must establish the following elements to warrant his conviction: (*a*) the accused was in possession of an item or object identified as a prohibited drug; (*b*) such possession was not authorized by law; and (*c*) the accused freely and consciously possessed the said drug.<sup>33</sup>

Case law states that in both instances, it is essential that the identity of the prohibited drug be established with moral certainty, considering that the dangerous drug itself forms an integral part of the *corpus delicti* of the crime. Thus, in order to obviate any unnecessary doubts on the identity of the dangerous drugs, the prosecution has to show an unbroken chain of custody over the same. It must be able to account for each link in the chain of custody over the dangerous drug from the moment of seizure up to its presentation in court as evidence of the crime.<sup>34</sup>

Pertinently, Section 21, Article II of RA 9165 provides the chain of custody rule, outlining the procedure that police officers must follow in handling the seized drugs, in order to preserve their integrity and evidentiary value.<sup>35</sup> Under the said section, prior to its amendment by RA 10640,<sup>36</sup> the apprehending team shall, among others, **immediately after seizure and confiscation conduct a physical inventory and photograph the seized items** in the presence of the accused or the person from whom the items were seized, or his representative or counsel, a representative from the media and the Department of Justice (DOJ), and any elected public official who shall be required to sign the copies of the inventory and be given a copy of the same, and the seized drugs must be turned over to the PNP Crime Laboratory within twenty-four (24) hours from confiscation for examination.<sup>37</sup> In the case of *People v. Mendoza*,<sup>38</sup> the Court stressed that "[w]ithout the insulating presence of the representative from the media

<sup>38</sup> 736 Phil. 749 (2014).

<sup>&</sup>lt;sup>31</sup> People v. Comboy, G.R. No. 218399, March 2, 2016, 785 SCRA 512, 521.

<sup>&</sup>lt;sup>32</sup> People v. Sumili, 753 Phil. 342, 348 (2015).

<sup>&</sup>lt;sup>33</sup> People v. Bio, 753 Phil. 730, 736 (2015).

<sup>&</sup>lt;sup>34</sup> See *Feople v. Viterbo*, 739 Phil. 593, 601 (2014).

<sup>&</sup>lt;sup>35</sup> People v. Sumili, supra note 32, at 349-350.

<sup>&</sup>lt;sup>36</sup> Entitled "AN ACT TO FURTHER STRENGTHEN THE ANTI-DRUG CAMPAIGN OF THE GOVERNMENT, AMENDING FOR THE PURPOSE SECTION 21 OF REPUBLIC ACT NO. 9165, OTHERWISE KNOWN AS THE 'COMPREHENSIVE DANGEROUS DRUGS ACT OF 2002,'' approved on July 15, 2014.

<sup>&</sup>lt;sup>37</sup> See Section 21 (1) and (2), Article II of RA 9165.

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or the [DOJ], or any elected public official during the seizure and marking of the [seized drugs], the evils of switching, 'planting' or contamination of the evidence that had tainted the buy-busts conducted under the regime of [RA] 6425 (Dangerous Drugs Act of 1972) again reared their ugly heads as to negate the integrity and credibility of the seizure and confiscation of the [said drugs] that were evidence herein of the corpus delicti, and thus adversely affected the trustworthiness of the incrimination of the accused. Indeed, the x x x presence of such witnesses would have preserved an unbroken chain of custody."<sup>39</sup>

The Court, however, clarified that under varied field conditions, strict compliance with the requirements of Section 21, Article II of RA 9165 may not always be possible.<sup>40</sup> In fact, the Implementing Rules and Regulations (IRR) of RA 9165 – which is now crystallized into statutory law with the passage of RA 10640<sup>41</sup> – provide that the said inventory and photography may be conducted at the nearest police station or office of the apprehending team in instances of warrantless seizure, and that **non-compliance with the requirements of Section 21, Article II of RA 9165** – <u>under justifiable grounds</u> – will not render void and invalid the seizure and custody over the seized items so long as the integrity and evidentiary value of the seized items are properly preserved by the apprehending team to strictly comply with the

SECTION 1. Section 21 of Republic Act No. 9165, otherwise known as the "Comprehensive Dangerous Drugs Act of 2002", is hereby amended to read as follows:

"SEC. 21. Custody and Disposition of Confiscated, Seized, and/or Surrendered Dangerous Drugs, Plant Sources of Dangerous Drugs, Controlled Precursors and Essential Chemicals, Instruments/Paraphernalia and/or Laboratory Equipment. — The PDEA shall take charge and have custody of all dangerous drugs, plant sources of dangerous drugs, controlled precursors and essential chemicals, as well as instruments/paraphernalia and/or laboratory equipment so confiscated, seized and/or surrendered, for proper disposition in the following manner:

"(1) The apprehending team having initial custody and control of the dangerous drugs, controlled precursors and essential chemicals, instruments/paraphernalia and/or laboratory equipment shall, immediately after seizure and confiscation, conduct a physical inventory of the seized items and photograph the same in the presence of the accused or the persons from whom such items were confiscated and/or seized, or his/her representative or counsel, with an elected public official and a representative of the National Prosecution Service or the media who shall be required to sign the copies of the inventory and be given a copy thereof: *Provided*, That the physical inventory and photograph shall be conducted at the place where the search warrant is served; or at the nearest police station or at the nearest office of the apprehending officer/team, whichever is practicable, in case of warrantless seizures: *Provided*, *finally*, That noncompliance of these requirements under justifiable grounds, as long as the integrity and the evidentiary value of the seized items are properly preserved by the apprehending officer/team, shall not render void and invalid such seizures and custody over said items.

x x x x"

<sup>&</sup>lt;sup>39</sup> Id. at 764; emphases and underscoring supplied.

<sup>&</sup>lt;sup>40</sup> See *People v. Sanchez*, 590 Phil. 214, 234 (2008).

<sup>&</sup>lt;sup>41</sup> Section 1 of RA 10640 states:

<sup>&</sup>lt;sup>42</sup> See Section 21 (a), Article II of the IRR of RA 9165. See also *People v. Ceralde*, G.R. No. 228894, August 7, 2017.

procedure laid out in Section 21, Article II of RA 9165 and its IRR does not *ipso facto* render the seizure and custody over the items as void and invalid, provided that the prosecution satisfactorily proves that: (*a*) there is justifiable ground for non-compliance; <u>and</u> (*b*) the integrity and evidentiary value of the seized items are properly preserved.<sup>43</sup> In *People v. Almorfe*,<sup>44</sup> <u>the Court explained that for the above-saving clause to apply, the prosecution must explain the reasons behind the procedural lapses, and that the integrity and evidentiary value of the seized evidence had nonetheless been preserved.<sup>45</sup> Also, in *People v. De Guzman*,<sup>46</sup> it was emphasized that <u>the justifiable ground for non-compliance must be proven as a fact, because the Court cannot presume what these grounds are or that they even exist.<sup>47</sup></u></u>

After a judicious study of the case, the Court finds that the deviations from the prescribed chain of custody rule were unjustified, thereby putting into question the integrity and evidentiary value of the items purportedly seized from Cordova and Eguiso.

*First*. As stated-above, Section 21, Article II of RA 9165 requires that the apprehending team shall immediately after seizure and confiscation conduct a physical inventory and photograph the seized items in the presence of, among others, the accused or the person from whom the items were seized. However, as admitted by PO3 Sebastian, Eguiso, who is one of the accused-appellants, was not present during the required photography of the seized items as shown by his absence in the photos taken, *viz*.

[Atty. Gene Sonota (Atty. Sonota)]: Can you explain why in Exhibit "L" only Gerarld [sic] Cordova was photographed? Where was Eguiso then?

[PO3 Sebastian]: Because at that time the main subject of our drug operation was Cordova and it just so happened that Eguiso was present in the residence of Bobot Cordova during said buy-bust operation. Maybe our office made an oversight in not including Eguiso in the picture.<sup>48</sup> (Emphasis supplied)

PO3 Sebastian accounted for Eguiso's absence by claiming that "maybe our office made an oversight x x x." Clearly, this plain – and worse, even tentative – excuse of oversight cannot be taken as a justifiable reason that would excuse non-compliance with the procedure set forth by law. "It is well-settled that the procedure in Section 21[, Article II] of RA 9165 is a matter of substantive law, and cannot be brushed aside as a simple procedural technicality. Therefore, it must be shown that earnest efforts were exerted by the police officers involved to comply with the mandated procedure so as to

<sup>&</sup>lt;sup>43</sup> See *People v. Goco*, G.R. No. 219584, October 17, 2016, 806 SCRA 240, 252.

<sup>&</sup>lt;sup>44</sup> 631 Phil. 51 (2010).

<sup>&</sup>lt;sup>45</sup> Id. at 60.

<sup>&</sup>lt;sup>46</sup> 630 Phil. 637 (2010):

<sup>&</sup>lt;sup>47</sup> Id. at 649.

<sup>&</sup>lt;sup>48</sup> TSN, October 11, 2010, p. 5.

convince the Court that the failure to comply was reasonable under the given circumstances."<sup>49</sup>

<u>Second</u>. Records also fail to disclose that the other required witnesses, *i.e.*, the representatives from the DOJ and the media, were present during the required inventory and photography of the seized items as required by law. As evinced by the Certification<sup>50</sup> signed by the barangay *kagawads*, the signatures of Eguiso, *i.e.*, the other accused-appellant, as well as the representatives from the media and the DOJ attesting to the propriety of the police action are clearly missing therefrom.

In fact, there is dearth of evidence to show that the police officers even attempted to contact and secure these witnesses, notwithstanding the fact that buy-bust operations are usually planned out ahead of time. Neither did the police officers provide any explanation for their non-compliance, such as a threat to their safety and security or the time and distance which the other witnesses would have had to consider.<sup>51</sup>

**<u>Finally</u>**. It appears that the chain of custody of the seized items was actually tainted by irregular circumstances. In particular, records<sup>52</sup> show that the time of apprehension on April 8, 2005 was at 1:50 p.m. As disclosed by PO3 Sebastian during trial, the said items were not delivered to the crime laboratory immediately because there was no chemist present in the afternoon of April 8, 2005, a Friday, *viz*.:

[Atty. Sonota]: You will agree with me that after the recovery of the items on April 8, 2005, it was only on April 11, 2005, or three days after, that the items were presented to the forensic chemical officer for examination of the specimens?

[PO3 Sebastian]: Yes, sir. 53

[Prosecutor Gwendolyn Tiu]: Please tell us the reason why it took you 3 days to deliver the specimen to the laboratory?

[PO3 Sebastian]: It took us 3 days to submit the said specimen to the PNP Crime Laboratory because on the day of operation that was April 8, it was **Friday afternoon** and after the recovery we immediately made a request to the PNP Crime Laboratory in which after forwarding the said specimen to the said office, there was no chemist present at that particular time and it was only on Monday morning that the chemist was present, April 11, 2005.<sup>54</sup>

<sup>&</sup>lt;sup>49</sup> See *People v. Manansala*, G.R. No. 229092, February 21, 2018.

<sup>&</sup>lt;sup>50</sup> Dated April 8, 2005. Records (Crim. Case No. 05-27806), p.12.

<sup>&</sup>lt;sup>51</sup> See *People v. Ceralde*, supra note 42.

See Request for Laboratory Examination dated April 8, 2005; records (Crim. Case No. 05-27806), p. 232.

<sup>&</sup>lt;sup>53</sup> TSN, October 11, 2010, p. 11.

<sup>&</sup>lt;sup>54</sup> TSN, March 21, 2011, p. 22.

Based on the testimony of PSI Guinanao, there was an agreement between the crime laboratory and the police drug unit with respect to the procedure on apprehensions made on Fridays to Sundays:

[Atty. Sonota]: In short, if the apprehension happens on a Friday and Saturdays and Sundays, according to you, your office was close [sic] supposing on Monday is an official holiday this specimen cannot be delivered to your office?

[PSI Guinanao]: We have an agreement with the apprehending officers especially the DEU that if ever there are apprehensions on Friday we give them our cellphone number so that they can reach us and we can open our office.

[Atty. Sonota]: In short, for 3 days the specimen which was allegedly confiscated on April 8, 2005 remained in the possession of the apprehending officer up to the time April 11, 2005 when it was delivered to your office?

[PSI Guinanao]: That is right, sir.55

However, this agreement was not followed by the police officers. Instead, the items seized from Cordova and Eguiso were merely stored in the locker of PO3 Sebastian.<sup>56</sup> The request for laboratory examination was only received at 11:10 a.m. of April 11, 2005 by a certain non-uniformed personnel by the name of Edwin Albarico.<sup>57</sup> Thus, three (3) days had already passed since the items were seized from accused-appellants, during which they were merely stored in PO3 Sebastian's locker. To note, the prosecution failed to explain what security measures were employed to ensure that the integrity and evidentiary value of the items seized would not be compromised during the interim.

In *People v. Abetong*, <sup>58</sup> the Court acquitted the accused therein considering, among others, the failure of the police officers to explain the delay in the delivery of the drugs to the chemist. It was held that "[w]hile the delay in itself is not fatal to the prosecution's case as it may be excused based on a justifiable ground, it exposes the items seized to a higher probability of being handled by even more personnel and, consequently, to a higher risk of tampering or alteration,"<sup>59</sup> as in this case.

Accordingly, the plurality of the breaches of procedure committed by the police officers, which were glaringly unjustified by the State, militate against a finding of guilt beyond reasonable doubt against the accusedappellants, as the integrity and evidentiary value of the *corpus delicti* had been

<sup>&</sup>lt;sup>55</sup> TSN, October 9, 2008, p. 21.

<sup>&</sup>lt;sup>56</sup> See CA *rollo*, pp. 74-75.

<sup>&</sup>lt;sup>57</sup> TSN, October 9, 2008, p. 4.

<sup>&</sup>lt;sup>58</sup> 735 Phil. 476 (2014).

<sup>&</sup>lt;sup>59</sup> Id. at 488.

compromised.<sup>60</sup> As such, the Court finds accused-appellants' acquittal in order.

As a final note, the Court finds it fitting to echo its recurring pronouncement in recent jurisprudence on the subject matter:

The Court strongly supports the campaign of the government against drug addiction and commends the efforts of our law enforcement officers against those who would inflict this malediction upon our people, especially the susceptible youth. But as demanding as this campaign may be, it cannot be more so than the compulsions of the Bill of Rights for the protection of liberty of every individual in the realm, including the basest of criminals. The Constitution covers with the mantle of its protection the innocent and the guilty alike against any manner of high-handedness from the authorities, however praiseworthy their intentions.<sup>61</sup>

In *People v. Miranda*,<sup>62</sup> prosecutors were strongly reminded that "they have the **positive duty** to prove compliance with the procedure set forth in Section 21[, Article II] of RA 9165, as amended. As such, **they must have the** <u>initiative</u> to not only <u>acknowledge</u> but also <u>justify</u> any perceived deviations from the said procedure during the proceedings before the trial court. Since compliance with this procedure is determinative of the integrity and evidentiary value of the *corpus delicti* and ultimately, the fate of the liberty of the accused, the fact that any issue regarding the same was not raised, or even threshed out in the court/s below, would not preclude the appellate court, including this Court, from fully examining the records of the case if only to ascertain whether the procedure had been completely complied with, and if not, whether justifiable reasons exist to excuse any deviation. If no such reasons exist, then it is the appellate court's bounden duty to acquit the accused, and perforce, overturn a conviction."<sup>63</sup>

WHEREFORE, the appeal is GRANTED. The Decision dated November 8, 2016 of the Court of Appeals in CA-G.R. CEB-CR. HC. No. 02093 is hereby **REVERSED** and **SET ASIDE**. Accordingly, accusedappellants Gerald Tamayo Cordova and Marcial Dayon Eguiso are **ACQUITTED** of the crimes charged.

The Director of the Bureau of Corrections is ordered to cause the immediate release of Gerald Tamayo Cordova, unless he is being lawfully held in custody for any other reason.

<sup>63</sup> See id.

<sup>&</sup>lt;sup>60</sup> See *People v. Macapundag*, G.R. No. 225965, March 13, 2017.

<sup>&</sup>lt;sup>61</sup> People v. Go, 457 Phil. 885, 925 (2003), citing People v. Aminnudin, 246 Phil. 424, 434-435 (1988).

<sup>&</sup>lt;sup>62</sup> See G.R. No. 229671, January 31, 2018.

SO ORDERED.

# ESTELA M! PERLAS-BERNABE Associate Justice

WE CONCUR:

ANTONIO T. CARPIÓ Senior Associate Justice Chairperson opun magu AMIN S. CAGUIOA DIOSDADO **M. PERALTA** ALFREDO Associate Justice Associate Justice

ANDRES B. REYES, JR. Associate Justice

# CERTIFICATION

Pursuant to Section 13, Article VIII of the Constitution, I certify that the conclusions in the above Decision had been reached in consultation before the case was assigned to the writer of the opinion of the Court's Division.

ANTONIO T. CARPIO Senior Associate Justice (Per Section 12, Republic Act No. 296, The Judiciary Act of 1948, as amended)