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COMMISSION ON ELECTIONS
Manila

COMMISSION ON ELECTIONS
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JUL 27 2024
BY: [Signature] TIME: 5:20 pm
REF: IT-092724-A022

**SUPPLEMENTAL GUIDELINES
FOR THE CLUSTERING OF
ESTABLISHED PRECINCTS
FOR THE VULNERABLE
SECTOR VOTERS IN
CONNECTION WITH THE MAY
12, 2025 NATIONAL AND
LOCAL ELECTIONS (2025
NLE).**

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GARCIA , George Erwin M.,	Chairman
INTING , Socorro B.,	Commissioner
CASQUEJO , Marlon S.,	Commissioner
FEROLINO , Aimee P.,	Commissioner
BULAY , Rey E.,	Commissioner
MACEDA Jr. , Ernesto Ferdinand P.	Commissioner
CELIS , Nelson J.	Commissioner

Promulgated: June 11, 2024

RESOLUTION NO. 11008

WHEREAS, COMELEC Resolution No. 10965¹ promulgated on January 17, 2024 prescribes the guidelines in the clustering of established precincts in connection with the May 12, 2025 National and Local Elections (2025 NLE);

WHEREAS, Section 1 (i) of Article II of said Resolution provides that “in the clustering of established precincts exclusively for Persons with Disability and Senior Citizens (SCs) assigned in Accessible Polling Places (APPs) and Indigenous Peoples (IP) voters assigned to Accessible Voting Centers (AVCs), the clustering scheme provided in letter f hereof shall be adhered to, unless the Vulnerable Sectors Office (VSO) comes up with a separate clustering scheme for the purpose”;

WHEREAS, Section 1(j) of Article II of said Resolution provides that “in the clustering of IP precincts assigned in Separate Polling Places (SPPs), the provision of Resolution No. 18-1046² dated November 7, 2018 shall apply unless the VSO comes up with new guidelines for the purpose”;

WHEREAS, Section 1(k) of Article II of the same Resolution provides that “in the clustering of Persons Deprived of Liberty (PDL) voters in regular polling places, the clustering scheme provided in letter f hereof shall apply. If PDL voters are assigned exclusively to one or more established precinct/s, they shall be clustered with established precincts composed of non-PDL voters and not with each other” and in Section 1(l), “in the clustering of established precincts composed of PDL voters in SPPs to be established in jails or detention facilities, the provision of Resolution No. 10768³ dated March 9, 2022 shall apply unless the VSO comes up with new guidelines for the purpose”; and

¹ In the Matter of the Guidelines for the Clustering of Established Precincts in Connection with the May 12, 2025 National and Local Elections (2025 NLE).
² In the Matter of the Clustering of Indigenous Peoples Established Precincts under the Existing Clustering Scheme for the 2019 National and Local Elections (2019 NLE).
³ General Instructions on Voting of Persons Deprived of Liberty in Connection with the May 9, 2022 National and Local Elections (2022 NLE)

WHEREAS, pursuant to the above provisions, there is a need to provide additional guidelines for the clustering of established precincts for the vulnerable sectors, namely: SC, Persons with Disability, IP, and PDL voters for the 2025 NLE for the orderly, peaceful and organized conduct of voting and for the improved accessibility of the vulnerable sector voters on election day.

NOW THEREFORE, the Commission on Elections, by virtue of the 1987 Constitution, *Batas Pambansa Bilang 881*⁴, Republic Act Nos. 8189⁵, 6646⁶, 8436⁷, 9369⁸ and other election laws, hereby **RESOLVED**, as it hereby **RESOLVES** to promulgate the following **SUPPLEMENTAL GUIDELINES FOR THE CLUSTERING OF ESTABLISHED PRECINCTS FOR THE VULNERABLE SECTORS IN CONNECTION WITH THE MAY 12, 2025 NATIONAL AND LOCAL ELECTIONS (2025 NLE)**:

PART I

SENIOR CITIZENS (SCs) AND PERSONS WITH DISABILITY

SECTION 1. GUIDELINES IN THE CLUSTERING OF ACCESSIBLE POLLING PLACE (APP). – In the clustering of established precincts for APPs in the 2025 NLE, the following shall be observed:

- a. Each clustered precinct in a voting center shall have an unlimited number of APP precincts, provided that **the total number of voters does not exceed six hundred (600)**; and
- b. If in a voting center, the voters in the APP precinct/s do not reach at least six hundred (600), it shall be clustered with regular precincts with the least number of voters, **but not more than eight hundred (800) voters**.

PART II

INDIGENOUS PEOPLES (IPs)

SECTION 2. GUIDELINES IN THE CLUSTERING OF ACCESSIBLE VOTING CENTER (AVC) AND SEPARATE POLLING PLACE (SPP). – In the clustering of established precincts for AVCs and SPPs in the 2025 NLE, the following shall be observed:

- a. Each IP established precinct shall have no more than two hundred (200) registered voters;

⁴ Omnibus Election Code of the Philippines, *Batas Pambansa Bilang 881*, 3 December 1985.

⁵ An Act Providing for a General Registration of Voters, Adopting a System of Continuing Registration, Prescribing the Procedures Thereof and Authorizing the Appropriation of Funds Therefor (The Voter's Registration Act of 1996), 11 June 1996.

⁶ An Act Introducing Additional Reforms in the Electoral System and For Other Purposes (The Electoral Reforms Law of 1987), 5 January 1988.

⁷ An Act Authorizing the Commission on Elections to Use an Automated Election System in The May 11, 1998 National or Local Elections and In Subsequent National and Local Electoral Exercises, Providing Funds Therefor and For Other Purposes, 22 December 1997

⁸ An Act Amending Republic Act No. 8436, Entitled "An Act Authorizing the Commission on Elections to Use an Automated Election System in The May 11, 1998 National or Local Elections and In Subsequent National and Local Electoral Exercises, To Encourage Transparency, Credibility, Fairness and Accuracy of Elections, Amending for The Purpose *Batas Pambansa Blg. 881*, As Amended, Republic Act No. 7166 And Other Related Elections Laws, Providing Funds Therefor and For Other Purposes"

- b. An IP established precinct in an AVC shall be allowed to have less than two hundred (200) registered IP voters subject to the conditions provided in Article II, Section 1(b) of COMELEC Resolution No. 10965;⁹
- c. In view of (b), each IP clustered precinct in an AVC shall have unlimited number of IP established precincts but not more than one thousand (1,000) voters pursuant to the clustering scheme provided in Article II, Section (f) of COMELEC Resolution No. 10965¹⁰;
- d. If the total number of IP voters assigned in SPP in a voting center is **at least One Hundred Fifty (150)**, said SPP shall not be clustered with the regular precincts and shall remain as an exclusive IP established precinct/s. The SPP, in this case shall be known as the **Exclusive Separate Polling Place (E-SPP)**;
- e. In view of (d), an E-SPP can be considered as a clustered precinct on its own or after clustering together the IP established precincts resulted to at least One Hundred Fifty (150) voters but not more than one thousand (1,000) voters;
- f. The IP voters being referred to in (b) and (d) shall be allocated their own Automated Counting Machine (ACM); and
- g. If the total number of IP voters assigned in SPP in a voting center is **below One Hundred Fifty (150)**, said SPP shall be clustered together with regular established precincts in the same voting center with the least number of voters pursuant to the clustering scheme provided in Resolution No. 10965. The SPP, in this case shall be known as the **Clustered Separate Polling Place (C-SPP)** and shall be allocated a **Separate Voting Room (SVR)** exclusively for the IP Voters.

PART III

PERSONS DEPRIVED OF LIBERTY (PDL)

SECTION 3. GUIDELINES IN THE CLUSTERING OF PDL-SPECIAL POLLING PLACE (SPP). – In the clustering of established precincts for PDL-SPPs in the 2025 NLE, the provisions of Resolution No. 10768¹¹ shall apply.

SECTION 4. ONSITE POP VERIFICATION. – The Onsite POP Verification Teams (OPVTs) deployed to the respective Offices of the Provincial Election Supervisor

⁹ Article II. Clustering of Established Precincts. Section 1. Guidelines In the Clustering of Established Precincts. In the clustering of established precincts for the 2025 NLE, the following shall be observed:

- a. Each established precinct shall be allowed to have no more than two hundred (200) voters and shall comprise contiguous and compact territories;
- b. An established precinct shall be allowed to have less than 200 registered voters under the following conditions:
 - 1) As soon as the 200-limit for every precinct has been reached, a spin-off or daughter precinct shall be created automatically by the Commission to accommodate voters residing within the territorial jurisdiction of the original or mother precinct. Thereafter, a separate list of new voters shall be prepared by the EO; and
 - 2) An island or group of islands with less than two hundred (200) voters may comprise one (1) original precinct.

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¹⁰ Article II. Clustering of Established Precincts. Section 1. Guidelines In the Clustering of Established Precincts.
f. Each clustered precincts shall have unlimited number of established precincts but not more than One Thousand (1,000) voters.

¹¹ General Instructions on Voting of Persons Deprived of Liberty (PDL) in connection with the May 9, 2022 National and Local Elections (2022 NLE), 9 March 2022.

(OPES) to conduct verification of POPs for 2025 NLE shall likewise conduct initial verification of the Project of Precincts for PDLs (PDL-POPs) during the verification period stated in Section 8 of Article II of COMELEC Resolution No. 10965¹².

SECTION 5. TURN OVER OF VERIFIED PDL-POP TO THE VSO. – Following the verification of each PDL-POP, the OPVTs shall immediately submit the PDL-POP data to the VSO for the latter’s consolidation and updating thereof, taking into consideration subsequent releases of PDL voters from the jail facility or detention center, whenever necessary.

Both soft copies and hard copies shall be endorsed to the VSO *en masse* **five (5) days after the end of the Onsite POP Verification.**¹³

The VSO will organize a Monitoring and Consolidation Team during the period of Onsite POP Verification, which shall be on stand-by and ready to answer any issue relative to PDL-POPs and other VSO matters.

SECTION 6. PREPARATION AND SUBMISSION OF PDL-POPs. – All Offices of Election Officer shall prepare and submit the final PDL-POPs to the Election and Barangay Affairs Department personnel conducting POP verification in the Office of the Provincial Election Supervisor in accordance with the period provided in Section 5 of Article II of COMELEC Resolution No. 10965¹⁴.

SECTION 7. DEADLINE OF SUBMISSION OF POP-PDLs TO THE COMMISSION EN BANC. – Any corrections and adjustments in the PDL-POPs data subsequently submitted by the concerned OEOs after the Onsite POP verification shall fall within the jurisdiction of the VSO. Accordingly, the VSO shall consolidate the final PDL-POPs and submit the Regional, Provincial and OEO summaries thereof to the Commission *En Banc* **on or before December 16, 2024**, as stated in Section 10 of Article II of COMELEC Resolution No. 10965.

PART IV

MISCELLANEOUS PROVISIONS

SECTION 8. APPLICABILITY OF COMELEC RESOLUTION NO. 10965 AND OTHER RESOLUTIONS OF THE COMMISSION. – The provisions on the clustering of established precincts as provided “In the Matter of the Guidelines for the Clustering of Established Precincts in connection with the May 12, 2025 National and Local Elections (2025 NLE)”¹⁵ and other COMELEC Resolutions insofar as they are not inconsistent, are hereby adopted, incorporated, and made integral part of this Resolution.

SECTION 9. EFFECTIVITY. – This Resolution shall take effect immediately upon approval by the Commission *En Banc*.

SECTION 10. PUBLICATION AND IMPLEMENTATION. – The Education and Information and the Information Technology Department are hereby directed to

¹² *Id.* at 1.

¹³ The Onsite POP Verification shall be conducted from November 3 to 22, 2024, inclusive of travel of Manila to the place of assignment and vice versa, as stated in Section 5 of Article II of COMELEC Resolution No. 10965.

¹⁴ *Id.* at 1.

¹⁵ COMELEC Resolution No. 10965, promulgated on January 17, 2024.

cause the widest dissemination and posting of this Resolution in the official website of the Commission, respectively.

The Office of the Executive Director, the Office of the Deputy Executive Director for Operations, the Election and Barangay Affairs Department, the Information Technology Department, the Finance Services Department, the Education and Information Department, the Vulnerable Sectors Office, the Offices of Regional Election Director, the Offices of Provincial Election Supervisor and the Offices of Election Officer shall implement this Resolution.

SO ORDERED.



GEORGE ERWIN M. GARCIA
C000047990
Chairman



SOCORRO B. INTING
Commissioner



AIMEE P. FEROLINO
Commissioner

On Official Business

ERNESTO FERDINAND P. MACEDA, JR.
Commissioner



MARLON S. CASQUEJO
Commissioner




REY E. BULAY
Commissioner



NELSON J. CELIS
Commissioner

CERTIFICATION

APPROVED for publication, June 11, 2024.



CONSUELO B. DIOLA
Director IV

Office of the Commission Secretary

This Resolution can be verified at this number (02)85272987; email address comsec@comelec.gov.ph.